1. INTRODUCTION

1.1 PURPOSE

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- 3 This document is the finalizing addendum to the Draft Environmental Impact
- 4 Report/Environmental Impact Statement (Draft EIR/EIS) prepared for the consideration
- 5 of a new lease by the California State Lands Commission (CSLC or Commission) and a
- 6 Research Permit by the Monterey Bay National Marine Sanctuary (MBNMS) for the
- 7 proposed Monterey Accelerated Research System (MARS) Cabled Observatory
- 8 Project. The National Science Foundation (NSF), which approves funding for the
- 9 Project, is a cooperating agency. The Project applicant is the Monterey Bay Aquarium
- 10 Research Institute (MBARI). This document, together with the Draft EIR/EIS distributed
- 11 for public review in March 2005, constitute the Final EIR/EIS for the proposed Project.
- 12 This Final EIR/EIS has been prepared by the CSLC and MBNMS pursuant to the
- 13 California Environmental Quality Act (the CEQA) (Section 21000 et seq., California
- 14 Public Resources Code), in accordance with the Guidelines for the Implementation of
- 15 the California Environmental Quality Act (Section 15000 et seq., California Code of
- 16 Regulations, Tit. 14), and the National Environmental Policy Act (NEPA) (40 Code of
- 17 Federal Regulations (CFR) Section 1502 et seq.). An EIR/EIS must be prepared for
- 18 any project or major federal action that may have a significant impact on the
- 19 environment. The MARS Cabled Observatory Project is a "project" as defined by the
- 20 State CEQA Guidelines and the issuance of a Research Permit is considered a "major
- 21 federal action" by the MBNMS. Upon preliminary review, the CSLC and MBNMS
- 22 determined that the MARS Cabled Observatory Project may have a significant adverse
- 23 impact on the environment and, therefore, an EIR/EIS is required. The CSLC and
- 24 MBNMS selected an environmental contractor to prepare the EIR/EIS to ensure that the
- 25 document reflects an independent, objective analysis of the proposed Project.
- 26 The CSLC and MBNMS are the Lead Agencies for this proposal and the Final EIR/EIS
- 27 will be used by the CSLC and MBNMS as part of their processes, including setting the
- conditions of the lease agreement, if approved, and Research Permit, and incorporating
- 29 mitigation measures for project implementation. A Mitigation Monitoring Program is
- 30 incorporated in Section 6 of the Draft EIR/EIS, and revisions to the text of the Draft
- 31 EIR/EIS are presented in Section 4 of this document.

1.2 ORGANIZATION OF FINAL EIR/EIS

- 33 The Final EIR/EIS consists of the following elements:
- The Draft EIR/EIS.

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- A list of persons, organizations, and public agencies commenting on the Draft
 EIR/EIS (see Section 2).
- Comments and recommendations received on the Draft EIR/EIS (see Section 3).
- Responses to significant environmental points raised in the review and
 consultation process (see Section 3).
- Revisions to the Draft EIR/EIS (see Section 4).
- 7 Additional information is also provided, including a transcript of the public hearings
- 8 conducted on April 7, 2005 (see Appendix).

9 1.3 DECISION-MAKING PROCESS

- 10 The CSLC is the CEQA lead agency for this Final EIR/EIS because the Commission
- 11 has jurisdiction over the State tidelands and submerged lands that would be crossed by
- the proposed Project. The MBNMS is the NEPA lead agency because it has jurisdiction
- over activities within the Sanctuary, including research activities. The CSLC will use the
- 14 Final EIR/EIS in its decision-making processes to help determine whether to issue a
- 15 lease of State lands and the MBNMS will use the document in its decision on whether to
- 16 issue a Research Permit for the proposed Project. The NSF, as a cooperating agency,
- will utilize the document in its decision whether to approve funding for the Project.

18 1.3.1 State Certification of the Final EIR/EIS

- 19 Prior to taking action on the proposed Project, the CSLC must certify the Final EIR/EIS.
- 20 The CSLC must certify that:

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- The Final EIR/EIS has been completed in compliance with the CEQA;
- The CSLC reviewed and considered the information contained in the Final EIR/EIS prior to considering the proposed Project; and
 - The Final EIR/EIS reflects the independent judgment and analysis of the CSLC and MBNMS (State CEQA Guidelines section 15090).
- In conjunction with certification of the Final EIR/EIS, the CSLC must prepare one or more written findings of fact for each significant environmental impact identified in the document. These findings must either state that:
- The Project has been changed (including adoption of mitigation measures) to avoid or substantially reduce the magnitude of the impact;

- Changes to the Project are within another agency's jurisdiction and have been or 2 should be adopted; or
 - Specific considerations make mitigation measures or alternatives infeasible.
- 4 If any of the impacts identified in the EIR/EIS cannot be reduced to a level that is less
- 5 than significant, the CSLC may issue a Statement of Overriding Considerations for
- 6 approval of the project if specific social, economic, or other factors justify a project's
- 7 unavoidable adverse environmental effects. However, as indicated in the Draft EIR/EIS,
- 8 the proposed Project would not result in any significant, unavoidable adverse
- 9 environmental effects. If the CSLC decides to approve a project for which a Final
- 10 EIR/EIS has been prepared, the CSLC will issue a Notice of Determination. The CSLC
- 11 decision on the proposed Project will be made at a public hearing.

12 1.3.2 Federal Record of Decision

- 13 The NEPA requires MBNMS to circulate the Final EIR/EIS for at least 30 days prior to
- 14 making a decision on the proposed Project (40 CFR 1502.19) in the form of a Record of
- 15 Decision (ROD). There is no requirement to respond to comments received on the
- 16 Final EIR/EIS; however, the MBNMS decision-makers will consider all comments
- 17 received prior to making a decision on the proposed Project. The MBNMS will adopt
- 18 the Final EIR/EIS after determining that it meets the standards for EIS adequacy under
- 19 the NEPA, the Council on Environmental Quality (CEQ) NEPA Regulations, and its own
- 20 NEPA regulations.

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- 21 After the Final EIR/EIS has been adopted, the MBNMS will make a decision regarding
- 22 the application for a Research Permit that would allow implementation of the MARS
- 23 Cabled Observatory Project. The MBNMS will prepare a ROD, which is a written public
- 24 record explaining the MBNMS' decision on the proposed Project. The ROD will include:
- 25 An explanation of the decision;
 - Factors considered in making the decision;
- 27 Alternatives considered and the environmentally preferred alternative;
- 28 Any adopted mitigation measures or reasons why mitigation measures were not 29 adopted; and
- 30 A monitoring and enforcement program for those mitigation measures that were 31 adopted.
- 32 A public hearing is not required to issue the ROD.

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